

Cornwall Devolution Deal

Kevambos Digresennans Kernow



CORNWALL &
ISLES OF SCILLY
LOCAL ENTERPRISE PARTNERSHIP



Kernow Clinical Commissioning Group

The Rt Hon Greg Clark
Secretary of State for Communities and
Local Government

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Cllr John Pollard
Leader, Cornwall Council

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Chris Pomfret
Chair, Cornwall and Isles of Scilly Local
Enterprise Partnership

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Dr Iain Chorlton
Chair, NHS Kernow
Clinical Commissioning Group

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Executive Summary

1. This document sets out the terms of an agreement between Government, Cornwall Council and Cornwall and Isles of Scilly Local Enterprise Partnership to devolve a range of powers and responsibilities to Cornwall. Building on the Cornwall and Isles of Scilly Growth Deal, this Devolution Deal marks an important step in the transfer of resources, powers and accountability from central Government to Cornwall.
2. This agreement is intended to build on Cornwall's unique geography and rich heritage. It will empower public and private sector partners in Cornwall to reform services, to make them more effective and efficient for the people who live and work here, and accelerate the delivery of the area's Strategic Economic Plan.
3. Both Government and local partners recognise that all policy areas have the potential to have an impact on the Isles of Scilly. The Government will therefore work with the Council of the Isles of Scilly and other local partners to determine the level of involvement the Isles of Scilly wish to have, as part of the implementation of this Devolution Deal.
4. This Devolution Deal will be fiscally neutral for the Government and Cornwall.
5. In summary, this Deal will enable the following:
 - Cornwall Council will receive powers for **franchising bus services** in the area by 2018, the first rural unitary authority to do so.
 - Cornwall and Isles of Scilly Local Enterprise Partnership will work with Government to **re-shape further education training and learning provision for adults**, with implementation of new arrangements from 2017.
 - Government will work with local partners to jointly identify and develop new **apprenticeship opportunities**.
 - Cornwall will have **Intermediate Body status for two European Union structural funds** (European Regional Development Fund and European Social Fund), with responsibility to select projects from April 2016.
 - Cornwall and Isles of Scilly Local Enterprise Partnership and Government will work together to **integrate local and national business support services**, to make it easier for local businesses to find the support they need to grow.
 - Government will work with local partners to support renewable energy by inviting local partners to submit proposals for a **low carbon enterprise zone** linked to geothermal energy.
 - Government will work with Cornwall Council to consider how support for **energy efficiency improvements in homes** can take best account of local knowledge. Government will also consider what role it could play in helping to address energy network constraints within the South West region.
 - Cornwall Council, Council of the Isles of Scilly and local health organisations will be invited to produce a business plan for the **integration of health and social care services**.

- More joint working between Government and local public sector organisations to transform local services and **improve efficiencies in the public estate** as part of the One Public Estate initiative.
- Government will invite local partners to create a **Cornish Heritage Environment Forum**.

Transport

6. Cornwall presents a number of challenges for public transport provision due to the physical geography of the peninsula, its dispersed population and local socio-economic conditions.
7. Despite this progress is being made on rail services, with passenger numbers having grown by 3.8 million since 2000 (or 141%). In addition there are plans for major service improvements by the end of 2018. Progress on major road improvements has also been made, with work already underway to dual further sections of the A30. This will ultimately create an “expressway” standard road all the way from Exeter to Camborne. Government has further provided £16 million to support a new road in Camborne, scheduled to open in October, which will: improve A30 access; enable growth in the Camborne, Pool and Redruth corridor; and reduce congestion on the A3047.
8. However, many areas are not served by rail and buses do not always offer a viable alternative to cars. Since 2010, 24 out of 163 bus services in Cornwall have been withdrawn, while bus passenger numbers have declined by around 10% in the last three years. Those who do not use buses report that this is because services are not frequent enough, fares are expensive and journey times are often too slow.
9. Cornwall Council, in partnership with central Government and local partners, has already committed to delivering a Bus and Integrated Transport Strategy to begin to tackle these problems. This Devolution Deal builds on the strategy, aiming to halt and reverse the decline by enabling improvements in service quality, integration, ticketing and bus infrastructure.
10. **In order to enhance the effectiveness of public transport Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and Central Government agree to the following:**
 - Subject to necessary legislation and local consultation, Cornwall Council will receive powers to franchise all bus services in Cornwall, becoming the first rural unitary authority to do so. This will ensure that an integrated public transport system is delivered within pre-allocated budgets by December 2018. This will coincide with the start of half hourly mainline rail services in Cornwall as part of the new rail franchise.
 - If, following consultation, Cornwall Council decides that they would like to pursue a system of bus franchising, the Government will support them in implementing this system and identifying efficiencies. This will build on the existing Total Transport initiative, of which Cornwall is already part.
 - Cornwall Council will introduce a high quality, sustainable and affordable bus system that will increase patronage. It will deliver integrated smart ticketing, fares and timetables. This will enable combined travel between bus, rail and ferry services, and cashless transactions. Smart ticketing will need to be compatible with other regional and/or national schemes, providing for interoperability.
 - The Government will pool and devolve relevant central funding for local transport to Cornwall (where it has not already been devolved in some form, e.g. the Local Growth Fund) and provide a multi-year transport settlement at the next Spending Review. This settlement will be on the same basis as capital and resource settlements given to Government departments at that time.

11. As a result of this Devolution Deal, Cornwall Council and Cornwall and Isles of Scilly Local Enterprise Partnership will commit to:

- Setting and meeting public targets for public transport, including bus patronage growth.
- Putting in place robust, transparent and accountable governance arrangements for the management of the new bus network, e.g. a Bus Committee.
- Delivering integrated smart ticketing for bus journeys in Cornwall.
- Cornwall Council will contribute £2.35 million from the Local Transport Plan to achieve improvements to vehicles, transport infrastructure, public transport information and ticketing.

Employment and Skills

12. Cornwall's geography, dispersed population and lack of a significant industry base have held back its economy for too long. The area's Gross Domestic Product is less than 75% of the national average, with a significant proportion of employment being low paid and seasonal. In addition, Cornwall's economy is held back by underemployment and higher than average economic inactivity.
13. This Devolution Deal focuses on: increasing the number of people with higher level skills; combating underemployment; and supporting those who are furthest from the labour market to get the skills and experience needed to find work. The intention is to improve the system's responsiveness to local labour market need and economic priorities through a strategic approach led by the Cornwall and Isles of Scilly Local Enterprise Partnership's Employment and Skills Board. This would be underpinned by the Cornwall and Isles of Scilly Employment and Skills Strategy.
14. **In order to enhance skills and training Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and Central Government agree to the following:**
 - Working through the Cornwall and Isles of Scilly Local Enterprise Partnership's Employment and Skills Board local partners will align and pool strategy and resources to re-shape training and learning provision across Cornwall and the Isles of Scilly. Development work to deliver this alignment and pooling will commence in 2015, enabling implementation to commence by 2017. Specific areas of work will include:
 - Cornwall and Isles of Scilly Local Enterprise Partnership will work with Government and local Further Education and training providers to re-shape training provision within Cornwall. This will improve skills levels and better address the skills needs of the economy.
 - Developing proposals to utilise the Government's Adult Skills Budget alongside local resources.
 - Aligning local budgets such as the Adult Community Learning budget.
 - Aligning, where possible, all European Union Funding that relates to delivery of skills provision.
 - Cornwall and Isles of Scilly Local Enterprise Partnership establishing a dedicated resource to manage this programme on behalf of their Employment and Skills Board.
15. **In order to improve apprenticeship brokerage activities targeted at small and medium sized enterprises Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and Central Government agree to the following:**
 - Working through the Cornwall and Isles of Scilly Local Enterprise Partnership's Employment and Skills Board, the Local Enterprise Partnership (and local partners) will facilitate and resource a Skills Bank initiative which seeks to further strengthen the delivery of apprenticeships. This Skills Bank will focus on the micro, small and medium size business community across Cornwall and the Isles of Scilly. This will build on the existing Cornwall Apprenticeship Scheme.
 - Government will work with Cornwall and Isles of Scilly to jointly identify and develop new apprenticeship opportunities.

- Cornwall and Isles of Scilly Local Enterprise Partnership will work with the business community to secure direct private investment into this initiative. The Local Enterprise Partnership will also work with the European Union Managing Authorities and local partners to align European Union Programmes with this initiative.
- The Programme is anticipated to go live in 2016.

16. In order to improve careers advice for younger people Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and Central Government agree to the following:

- Building on the existing local Enterprise Adviser Pilot, Cornwall and Isles of Scilly Local Enterprise Partnership and other local partners will work jointly with the new Careers and Enterprise Company to coordinate employer-education activity more effectively.
- Cornwall and Isles of Scilly Local Enterprise Partnership will work with the National Careers Service to influence and deliver the “Inspiration Agenda”. This will complement both the Enterprise Adviser pilot and wider careers initiatives.
- Cornwall and Isles of Scilly Local Enterprise Partnership will target schools and employers engaged in STEM activity. This will build on the existing partnership between the Aerohub Enterprise Zone and the STEM ambassador school in Cornwall.
- Cornwall and Isles of Scilly Local Enterprise Partnership and Cornwall Council partners will commit to increasing the number, quality and consistency of employer engagement with schools across the local area. This will form part of a comprehensive approach to careers education, advice and guidance.
- Ofsted agrees to an annual dialogue with Cornwall and Isles of Scilly Local Enterprise Partnership to inform its schedule of institutional and thematic inspections in the local area. This annual dialogue will gather the Local Enterprise Partnership’s knowledge of local economic conditions.

17. To help people into employment, in particular those furthest from the labour market, Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and Central Government agree to the following:

- The Government will enter into discussions with local partners (bringing together Job Centre Plus, Cornwall Council, Council of the Isles of Scilly and other bodies) to improve outcomes for Employment and Support Allowance claimants.
- Cornwall and Isles of Scilly will work with the Job Centre Plus and the Skills Funding Agency to facilitate protocols for data sharing between agencies.
- Cornwall and Isles of Scilly Local Enterprise Partnership will ensure that local resources, including (non-‘opt-in’) European Social Fund Programmes, align with jointly commissioned activity.

18. As a result of this Devolution Deal, Cornwall Council and Cornwall and Isles of Scilly Local Enterprise Partnership will commit to:

- Raising the skills levels of the existing workforce and those entering the labour market, with a particular emphasis on young people.
- Reducing levels of unemployment, particularly amongst the hardest to help and the pressure on the public purse associated with this unemployment.
- Improving the attainment and job-readiness of the workforce of the future.
- Aligning local resources and programmes.
- Developing further inclusive and formal partnership arrangements with the business community, Higher Education, Further Education, other training providers and schools.

European Union funding

19. Cornwall and the Isles of Scilly is the only Less Developed Region in England, classified in this way by the European Union because of its low Gross Domestic Product per capita, which is less than 75% of the European Union average. This means it will receive €603.7m of European Regional Development Fund and European Social Fund from 2014 to 2020.
20. In recognition of this position the Government has enabled Cornwall and the Isles of Scilly to benefit from an Integrated Territorial Investment. This provides a targeted programme of investment for the territory and more effective alignment with other sources of European and national funding.
21. However, the Government agrees with Cornwall Council and the Cornwall and Isles of Scilly Local Enterprise Partnership that further powers over European Regional Development Fund and European Social Fund funding could be devolved, subject to safeguards being agreed to minimise the risk that funding is not spent or has to be paid back to the European Union. The intention of all partners is for projects to reflect more closely the needs of the Less Developed Region.
22. **Cornwall Council, the Cornwall and Isles of Scilly Local Enterprise Partnership and Council of the Isles of Scilly and Central Government agree to:**
 - Work together to create an Intermediate Body within Cornwall and the Isles of Scilly, with powers to select European Regional Development Fund and European Social Fund projects on the basis of strategic fit with Operational Programmes and local conditions. The Intermediate Body will be established from April 2016 or as soon as possible thereafter, in line with the timetable of linked elements in this Deal.
 - The Department for Communities and Local Government and the Department for Work and Pensions, the Managing Authorities for European Regional Development Fund and European Social Fund respectively, will retain the responsibility to make sure that proposals comply with European Union Regulations. Both Managing Authorities will therefore retain responsibility for project selection in relation to eligibility checks as well as all other Managing Authority functions.
 - It is envisaged that Cornwall Council will act as the Intermediate Body. Cornwall Isles of Scilly Local Enterprise Partnership and the Council of the Isles of Scilly will act as partners providing local input and advice to support the programmes' implementation and delivery.
23. **As a result of this Devolution Deal, Cornwall Council and Cornwall and Isles of Scilly Local Enterprise Partnership will commit to:**
 - Delivering additional outcomes beyond those already agreed for the European Regional Development Fund and European Social Fund programmes. This should include at least: 500 additional jobs; 400 additional businesses assisted; and 700 more participants in training. This will be closely linked to other themes within the Cornwall Devolution Deal, in particular: business support; energy; culture and heritage; and employment and skills. These will be embedded in the local Integrated Territorial Investment Strategy which sets out Cornwall and the Isles of Scilly approach to territorial development.

- Cornwall Council will commit to match fund technical assistance that is agreed to support the delivery of the functions delegated to it as an Intermediate Body.
- Provide £57 million additional Cornwall Council match funding.
- Demonstrating the necessary capacity to carry out the delegation in a compliant and appropriate manner and taking on accountability for the financial consequences of any attributable errors.
- The agreement between each Managing Authority and the Intermediate Body will be set out in writing. Each written agreement will contain details of delegated responsibilities and accountabilities, performance arrangements, resources, their funding and payment arrangements and other relevant details.

Business Support

24. Cornwall and the Isles of Scilly's economies rely on micro and small businesses, with 92% of all businesses falling into these two categories. Ensuring, through targeted and tailored business support, that these businesses are supported to grow, innovate and become more productive is of paramount importance to the area's economic growth potential.

25. Cornwall and Isles of Scilly Local Enterprise Partnership have already prioritised business support as a key economic growth priority. As such the Local Enterprise Partnership is already leading the delivery of a co-ordinated, simplified and tailored business support service – through the development of its Business Support Growth Hub. This Devolution Deal provides an opportunity to take this further, making business support services even more effective and easier to use.

26. In order to enhance the effectiveness of its business support Growth Hub Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and Central Government agree to the following:

- Working within the scope of existing contracts (in 2015/16 and 2016/17), the Cornwall and Isles of Scilly Local Enterprise Partnership will work with central Government to align the Business Growth Service and other national services with local business support through Cornwall and Isles of Scilly's Growth Hub. This will lead to joined-up and simplified national and local business support, which meet the needs of businesses in the area. This approach will include co-location of activities and provide services such as: referrals; marketing; diagnostics, evaluation and customer acquisition.
- The Government will work with Cornwall and Isles of Scilly Local Enterprise Partnership to develop a devolved approach to the delivery of business support from April 2017 onwards. What is ultimately devolved will reflect the decisions taken in the next Government Spending Review on the shape of, and level of spending on, business support schemes. Local partners will seek to ensure that this devolved approach to business support aligns with future calls for European Union Programme activity.
- The Government and Cornwall and Isles of Scilly Local Enterprise Partnership will work together to identify how key aspects of the innovation agenda will link to business support activity. In particular, local partners will work with Innovate UK, the Enterprise Europe Network and the Catapults to support innovative businesses and to align with the Smart Specialisation priorities of the Cornwall and Isles of Scilly Strategic Economic Plan (aerospace and satellite, digital, marine-tech, agri-tech and e-Health).
- The Government will work with the Local Enterprise Partnership to improve alignment of business support in rural areas.

27. In support of the Government's Better Business for All initiative Cornwall Council and Cornwall and Isles of Scilly Local Enterprise Partnership agree to the following:

- Integrating the Better Business for All initiative into the Cornwall and Isles of Scilly Growth Hub, to ensure a seamless service for business across all business support and local business regulatory services.

- Cornwall and Isles of Scilly Local Enterprise Partnership will commit to resource the integration of the Better Business for All initiative within the Growth Hub.

28. In support of alternative financing Cornwall and Isles of Scilly Local Enterprise Partners and Central Government agree to the following:

- Ensuring that the terms of a bespoke “financial instrument” are agreed by the end of 2016 as part of the delivery of the European Union Structural Fund Programmes. Cornwall and Isles of Scilly Local Enterprise Partnership will apply to resource its development through European Regional Development Fund Technical Assistance and appropriate match funding. Government will also support the Local Enterprise Partnership in looking at extending the size of the fund as well as ensuring co-ordination with other Government-backed vehicles such as the British Business Bank.

29. As a result of this Devolution Deal, Cornwall Council and Cornwall and Isles of Scilly Local Enterprise Partnership will commit to:

- Invest up to £150 million (exchange rate dependant) in the Growth Hub and to deliver European Regional Development Fund activities and other business support activity from the Cornwall and Isles of Scilly allocation from EU Programmes up to 2020.
- Provide strong private-sector leadership of the Growth Hub via the Local Enterprise Partnership’s “Growth for Business” Board.
- Deliver Cornwall and Isles of Scilly Local Enterprise Partnership targets to 2020 of: supporting 2,350 enterprises; investment in 23,375 jobs; creating over 100 new businesses in smart specialisation sectors; and increasing overall productivity and GVA growth by a 5% stretch.
- Investing at least £58 million into a financial instrument through the European Regional Development Fund programme and resourcing its development and set-up.
- Act as an exemplar by using innovative evaluation techniques to ensure Government is able to make evidence-based decisions about how the business support landscape could be improved in other areas and deliver better outcomes for the country as a whole.
- Act as an exemplar for a new and mature approach to partnership working with Government, by sharing best practice in real time via a fully integrated Growth Hub. This hub will combine the best of local and national business support, and will thereby deliver real value for money by eliminating duplication and waste.

Energy and Resilience

30. The geographical position of the peninsula makes it well-placed to take advantage of natural phenomena that can be harnessed for renewable energy such as high levels of sunshine, waves, suitable geology for exploring the potential for geothermal energy and westerly winds from the Atlantic Ocean. Cornwall has a long track-record in this area. For example, it was the first location for a commercial wind farm in the UK, in 1991, and the county has more solar installations than any other part of south west England.
31. The drive to capture the benefits of the low carbon economy is seen as one of the major opportunities for Cornwall to increase its productivity and develop high value sectors. Cornwall must capitalise on these natural advantages for the benefit of its own residents and consumers, its contribution to the UK energy supply and also national targets in reducing carbon emissions.
32. **To help Cornwall in its aspirations on the low carbon agenda, Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and Central Government agree to the following:**
 - The Government invites Cornwall and Isles of Scilly Local Enterprise Partnership to work with local partners to bring forward a proposal for a low carbon Enterprise Zone. Cornwall and Isles of Scilly Local Enterprise Partnership will submit a robust business case by September 2015 for consideration by Government.
 - The Government will continue to work with Cornwall Council to assess the potential support mechanisms for deep geothermal, should the resource be proven via locally driven investment. This would include the potential role that deep geothermal could play in supplying renewable heat to low carbon heat Enterprise Zones, subject to further zones being announced.
 - The Government will commit to working with Cornwall Council to develop proposals for how support for energy efficiency improvements in homes can take best account of: local knowledge; housing stock requirements; local challenges such as off-grid properties and rurality; and local delivery, while also maximising synergies with other local policy initiatives including health and regeneration.
 - The Government will work with Cornwall to consider what role it could play in helping to address network constraints within the region, with a focus on the deployment of smart grid solutions and innovative investment models that offer value for money for taxpayers and consumers.
 - Government and Cornwall Council agree to work together to develop a series of pilot projects that could support the roll out of community energy and be replicable nationally. Areas of focus will include investigating how local and neighbourhood plans can support local ownership models, looking into off-gas grid community energy solutions and also assessing the possibilities for a community heat pilot.
 - The Government will continue to work with Cornwall and Isles of Scilly to develop project calls that exploit the potential of a low carbon economy and funding available under the European Regional Development Fund programme in support of this. Potential areas for focus include geothermal research and development, smart grids, innovative energy efficiency projects including measures installed on social housing properties and measures to support the development of community/local energy markets.

- A clear local governance structure will be established to produce a scrutinised, integrated, evidence-based flooding and coastal defence investment programme for Cornwall. This will align the work of Cornwall Council, the Environment Agency and South West Water. These partners will work with the South West Regional Flood and Coastal Committee.

33. As a result of this Devolution Deal, Cornwall Council and Cornwall and Isles of Scilly Local Enterprise Partnership will commit to:

- Co-ordinating geothermal and heat network projects in Cornwall, including a dedicated Geothermal Policy Officer.
- Developing a Local Development Order for a low carbon heat Enterprise Zone.
- Cornwall and Isles of Scilly Local Enterprise Partnership will provide revenue funding for a Local Development Order for a second Enterprise Zone, subject to this second zone being announced.
- If new insulation approaches are piloted, facilitating their co-development and scheme management.
- Co-ordinating a task and finish group, if required, to facilitate the co-development of grid and smart grid solutions that unlock increased grid capacity for Cornwall.

Health and Social Care

34. Cornwall faces demographic challenges that are likely to put pressure on resources in future years. For example, the population of Cornwall contains more residents over the age of 75 than the average for England. This group is expected to continue to grow significantly.
35. Greater integration of health and social care can help Cornwall plan for such demographic changes and maximise the efficient use of public resources. This will help enable local services to work better together, addressing issues of demand and financial pressure.
36. Integrating such complex services will require re-shaping the whole system which can only be achieved through careful planning. This will require co-operation between: local partners; arm's length bodies including NHS England; and Government. This Devolution Deal for Cornwall signals a commitment to take forward the goal of improving local services and building resilience for future generations.
37. Once Cornwall partners have put into effect their plans for going further and faster towards integrated care any devolution of health powers would be subject to careful consideration by Government and NHS England, taking into account the needs of people in Cornwall and elsewhere.
38. **In order to take forward their ambitions for health and social care integration Cornwall Council, the Council of the Isles of Scilly, NHS Kernow and other local partners will work together and with Government, NHS England and other national partners to:**
 - Co-design a business plan to move progressively towards integration of health and social care across Cornwall and the Isles of Scilly, bringing together available local health and social care resources to improve outcomes for the people of Cornwall and including a plan to reduce pressure on Accident and Emergency and avoidable hospital admissions. NHS England and local organisations will remain accountable for meeting the full range of their statutory duties.

Public Estate

39. The public sector in Cornwall currently has a fragmented estate management arrangement, with a mix of control between local and national bodies. There are significant opportunities for services to be improved and savings to be made through co-location and asset rationalisation.

40. Much has already been achieved through collaboration. For example, as part of the One Public Estate programme mapping work has been carried out through a series of town reviews by Cornwall Council supported by Government, the NHS and Devon and Cornwall Police. However, there is huge potential to go further, through collaboration between local partners and with national Government.

41. In order to further improve the management of the public estate Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and Central Government agree to the following:

- Government will work with Cornwall to build locally led proposals that focus on ensuring its land assets are used to support the delivery of local priorities. The Government Property Unit and the Homes and Communities Agency will work with Cornwall and other Government Departments (where necessary) to identify opportunities to transform public services, deliver efficiencies in use of the public estate (including local authority land) and maximise opportunities to drive growth and regeneration.
- Government will support Cornwall's Strategic Board to bring public sector partners together, looking at opportunities to collaborate on sector-wide projects. This work is already underway through the One Public Estate programme and Government commits to supporting Cornwall to further pursue this work with pace and vigour.
- Government will support local partners to enable them to pursue options around a single facilities management model across the administrative parts of Cornwall Council and health estates. This is likely to include further feasibility work on the options for harmonising contract dates and standards to maximise purchasing power before going to the market.
- Government will explore with local partners opportunities arising from expiring Private Finance Initiative arrangements including but not limited to the Department for Work and Pensions and Her Majesty's Revenue and Customs.
- The Homes and Communities Agency commits to provide a comprehensive listing of all land and property assets held within Cornwall by the Agency, including land/property ownership plans, details of tenancies/leases and asset values as established by independent valuation as at 31 March 2015 (as an indication of the overall value of the portfolio) and details of transactions pending (i.e. sales and contracting of development agreements with third parties).
- Under the Government Property Unit's "Hubs Programme", pursue vigorously the opportunities for sharing administrative/office facilities amongst all central Government and local partners, including Cornwall Council, NHS Property Services and the NHS, where appropriate, in a way which delivers more efficient and cost-effective utilisation across the combined administrative portfolio. This work will include the establishment of Public Sector Hubs bringing together, where appropriate, public sector bodies into shared office accommodation; and could be supported by the

transfer of under-utilised or surplus property into Council ownership with agreement from relevant partners in cases where Cornwall Council will have a leading role in its re-use.

- Support work through the Cornwall Property Board and the Health Local Estates Forum on the integration of Health and Social Care provision in a way that enables clear strategic management of the health and social care assets of all partners in an effective and coordinated manner. This work should reflect: the aspiration to integrate commissioning structures; ensure that the health and social care estates are fully and usefully occupied, and that they remain flexible and adaptable in responding to any changes in the provider environment; and pursue how best to deploy and remodel relevant land and property assets in a way which supports the delivery of integrated health and social care services to the citizens of Cornwall.
- Provide support through the Government Property Unit and the Homes and Communities Agency to facilitate and support local decisions and projects in the Cornwall Property Board covering the better utilisation, re-use and disposal of assets. This would include investment and the recycling of local capital receipts.
- Properties held by Cornwall Council for development and commercial income should be managed distinctly from the administrative estate. However, properties released from the administrative and service estate could fall to any development and commercial estate programme. Cornwall Council will pool its administrative and service estate with others across the public sector provided that partners commit to contribute on a similar scale.

42. Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and other local partners agree to work with the Government Property Unit and Homes and Communities Agency to produce a detailed evidence base for intervention. Any such evidence base will include but not be limited to the following considerations:

- Identification of how much land Cornwall Council and partners intend to release for housing and development. To support this, Cornwall Council will undertake/renew a full review of their land holdings. This should include prompt delivery of the duty to make available a public register of publicly owned land, so information is available to private developers. In a limited number of cases, where sensitivities in service delivery exist, this information will not be made publicly available.
- Identification of how Cornwall's assets will contribute to any package and what the specific added value and/or outcomes of that contribution will be.

43. In order to support local ambitions around Blue Light services Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and Central Government agree to the following:

- Government and Cornwall will work together to determine how best to deliver greater collaboration between blue light services. Government strongly supports effective collaboration between the Blue Light services and is open to exploring opportunities to offer direct support to this work.

Heritage

44. The Government recognises Cornwall's rich and unique heritage, including its historic revived language and passionate communities, and that this cultural distinctiveness is an important factor in Cornwall's local economy. It underpins tourism and is a key driver that attracts other business to the location.
45. **In order to support the cultural heritage of the local area Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership and Government agree to:**
- Invite local partners to create a Cornish Heritage Environment Forum so that Cornwall can develop their vision for heritage at a more local level. Cornwall would be able also to use this group to explore links to the local tourism agenda. This forum would build on the work of the existing South West Heritage Environment Forum.
 - Cornwall Council and Historic England will jointly produce a study of the cultural distinctiveness of Cornwall's historic environment. This will inform the work of the new Cornish Historic Environment Forum and the development of the Framework Convention for National Minorities (FCNM).
 - Engage Government, through the Department for Culture, Media and Sport, on how to best support tourism in Cornwall.

Governance

46. The Government recognises that Cornwall has already taken a series of steps to streamline and strengthen its governance arrangements, creating a more effective governance landscape that already enables: enhanced partnership and co-operation between public sector organisations; and effective joint working between the public sector and private sector. Key elements of the governance landscape include:
- One unitary council. Cornwall underwent a process of local government re-organisation in 2009. Cornwall County Council and six district councils were replaced by a single local authority – Cornwall Council. This council adopted a Leader-Cabinet model.
 - One Clinical Commission Group – NHS Kernow.
 - One acute NHS trust – Royal Cornwall Hospitals Trust.
 - One Local Enterprise Partnership – Cornwall and Isles of Scilly Local Enterprise Partnership.
 - Cornwall and the Isles of Scilly are covered by the Devon and Cornwall Police. However this agreement does not include and proposals which relate to policing.
47. Both Government and local partners recognise that all policy areas have the potential to have an impact on the Isles of Scilly. The Government will therefore work with the Council of the Isles of Scilly and other local partners to determine the level of involvement the Isles of Scilly wish to have, as part of the implementation of this Devolution Deal.
48. Government and local partners also recognise that certain proposals in this deal (e.g. public transport) will have an impact beyond Cornwall and the Isles of Scilly. In these areas Cornwall Council and Cornwall and the Isles of Scilly Local Enterprise Partnership will work with relevant Local Enterprise Partnerships and local authorities in other parts of south west England to ensure effective implementation of these proposals.
49. In order for Cornwall and the Government to understand how new arrangements have worked and the impact of the devolution deal on growth and outcomes, Cornwall will work with Government to plan an appropriately funded evaluation of this deal. This plan could take the form of, for example, process evaluation, outcome evaluation and impact evaluation methods including Randomised Control Trials or other suitable methodologies for each element of this deal.

Governance Arrangements

50. As part of the implementation of this Devolution Deal, Government will agree with local partners which organisation will lead the delivery of each policy area – Cornwall Council, NHS Kernow or Cornwall and Isles of Scilly Local Enterprise Partnership. This process will also confirm which organisation is the “accountable body” for any funding that is devolved or decentralised (on a case-by-case basis) and the role Council of the Isles of Scilly will play in delivery of this deal.
51. In addition, as part of the implementation of this deal, local organisations will work with Government to design and agree an appropriate overview and scrutiny function for this deal. This function will provide elected representatives and, where relevant, business

representatives with the ability to scrutinise the delivery of this deal and the impact it is having in the local area.

52. Cornwall Council recognises that a key ambition of Government, through Devolution Deals, is to strengthen governance in local areas. Building on the significant Governance reform in 2009, where Cornwall moved from seven local authorities to one local authority, Cornwall Council will take forward a council boundary review. This boundary review is expected to reduce the number of local councillors and will be taken forward by the Boundary Commission. This review will commence in 2017.
53. The Government recognises that Cornwall has further ambitions around devolution and decentralisation, for example on housing including low cost starter homes and planning. Government will have further discussions with Cornwall on these ambitions, which are set out in “The Case for Cornwall”. However any future Devolution Deal will be predicated on strengthening of local governance, which would meet the Government’s ambition for visible and accountable leadership that enables residents to understand who is taking local decisions.

Governance Principles

54. In finalising this deal’s governance arrangements the Government and local partners will seek to adhere to the following principles:
 - This Devolution Deal will be fiscally neutral for the Government and Cornwall. Local partners will be able to withdraw from a transfer of responsibility if they judge the cost to be prohibitive.
 - Her Majesty’s Treasury “Green Book” principles will be applied to any business cases required in order to commence delivery of this agreement.
 - Accounting regimes and principles will be rationalised as far as possible. Decisions on this point will be taken on a case-by-case basis, subject to detailed discussions with Cornwall and the relevant Government Department(s).